# Popular Annual Financial Report



For the FY Ended Dec. 31





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### **PAFR Overview**

#### A MESSAGE FROM THE CITY ADMINISTRATOR

I am pleased to present the City of Wentzville's Popular Annual Financial Report (PAFR), which details the City's finances and administrative activities for the fiscal year ended Dec. 31, 2021. This report provides a brief overview of where the City revenue comes from and where those dollars are spent, as well as covering local economy trends. This report is intended to summarize the financial activities of the City of Wentzville and includes a portion of the information that appears in the 2021 Annual Comprehensive Financial Report (ACFR).

This abbreviated report is unaudited and is not presented in a Generally Accepted Accounting Principles (GAAP) format. A copy of the complete, audited and GAAP-formatted ACFR is available at City Hall, 1001 Schroeder Creek Blvd., or on the City's website at www.wentzvillemo.gov/financialstatements. If you have any questions or comments regarding the information in this document, please contact the Finance Department at (636) 639-2155.

Sincerely,

Douglas Lee, City Administrator



#### **Report Purpose**

The Popular Annual Financial Report (PAFR) is an unaudited summary report of the financial activities of the City and is prepared from detailed information contained in the City's 2021 Annual Comprehensive Financial Report (ACFR), with selected information from ACFRs prepared for earlier years.

The ACFR is prepared in accordance with generally accepted accounting principles (GAAP) and includes audited financial statements completed by an independent firm of licensed certified public accountants. As such, it provides much more detail as well as full disclosure of all material events, both financial and nonfinancial.

The information in the ACFR can be technical and complex and as such not as useful to residents who wish to gain an overview of the City's finances. The PAFR has been prepared to simplify the information in the ACFR; therefore, better informing the public about the overall financial condition of the City — without the heavy use of technical accounting terms or excessive detail. The PAFR is not intended to provide a complete financial picture of the City in accordance with GAAP.

#### The Popular Annual Financial Reporting Award Program (PAFR Program)

The Government Finance Officers Association (GFOA) established the Popular Annual Financial Reporting Awards Program (PAFR Program) in 1991 to encourage and assist state and local governments in extracting information from their ACFRs to produce highquality popular annual financial reports specifically designed to be readily accessible and easily understandable to the general public and other interested parties without a background in public finance and then to recognize individual governments that are successful in achieving that goal.

To be eligible for the award, governments wishing to participate in the PAFR program must 1) submit their ACFR to the GFOA's Certificate of Achievement for Excellence in Financial Reporting for the current fiscal year and 2) ultimately receive the GFOA's Certificate of Achievement for Excellence in Financial Reporting for the current fiscal year. The award is valid for a period of one year only. This is the first year the City of Wentzville has applied for the award.



Government Finance Officers Association

#### Award for Outstanding Achievement in Popular Annual Financial Reporting

Presented to

#### **City of Wentzville**

#### Missouri

For its Annual Financial Report for the Fiscal Year Ended

December 31, 2020

Christopher P. Monill

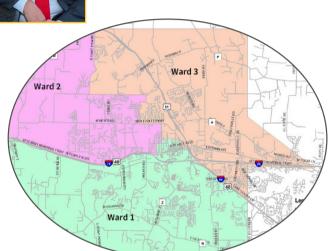
Executive Director/CEO

#### **PAFR** Award

### Wentzville Governance



MAYOR Nick Guccione





**Robert Hussey** Alderman, Ward 1



**Tricia Byrnes,** Alderman, Ward 2



**Bryan Harr** Alderman, Ward 1



Michael Lovell Alderman, Ward 3



**Jeff Ottenlips** Alderman, Ward 2



Michael Hays Alderman, Ward 3

## Wentzville's History

Frontiersman Daniel Boone and members of his family were among the first Americans to settle in St. Charles County in 1795. During the 1830s, German craftsmen and farmers began to arrive and, in turn, fostered development of county communities, including Wentzville.

Wentzville was founded in 1855 when the great movement of pioneers across our country was reaching its highest tempo. A railroad was pushing across Missouri to the west to carry these settlers and to furnish services for those few who were already established in the new area. This movement prompted William M. Allen, a great land owner and slaveholder to Western St. Charles County, to give a tract of land along the railroad right-of-way to establish a station to serve the local community. Allen laid out the town, which consisted of a narrow tract of ground seven blocks long lying east and west along the railroad. In giving the ground for the first railroad station, he stipulated in the grant that in the event the station was moved or taken away, the land would revert to his heirs. This assured the station's site for the community and made the new town's future more secure.

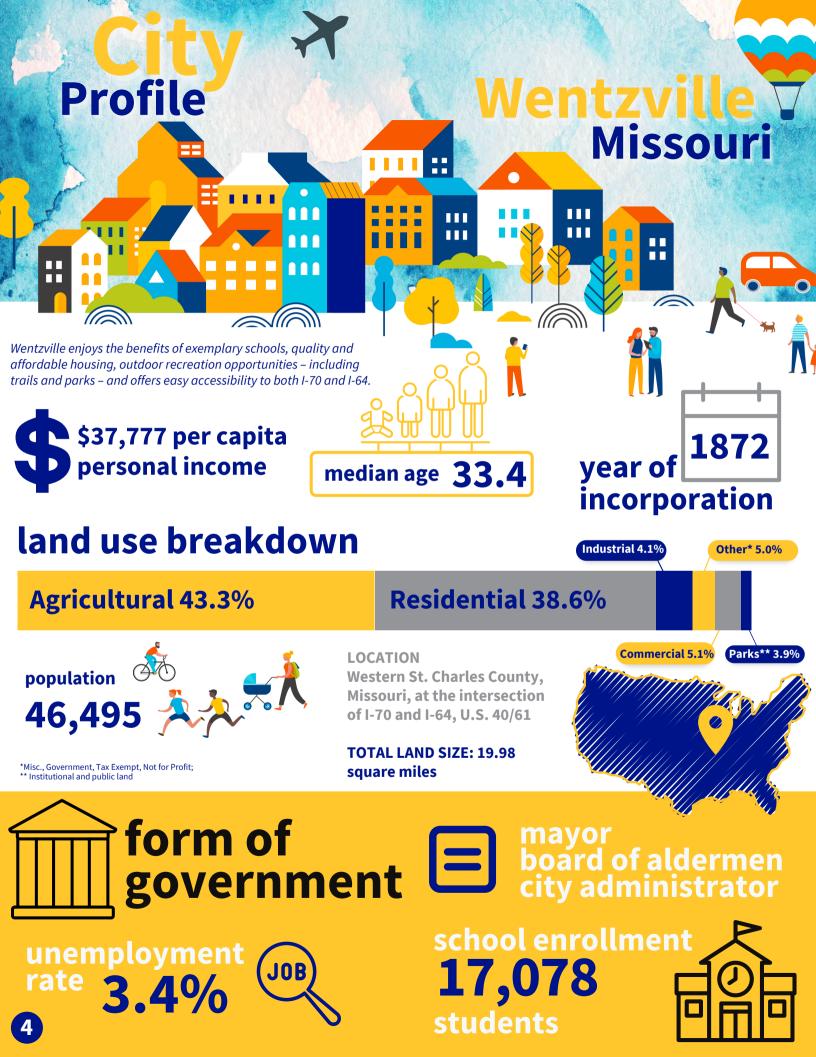
The railroad construction pushed through Wentzville during the year 1856 and the first train arrived in 1857. The construction and building of the line was under the supervision of Erasmus Livingston Wentz of New York state. Wentz assisted Allen in surveying the present town's lots and streets and so, in turn, Allen honored his good friend Erasmus Wentz by naming the town after him.



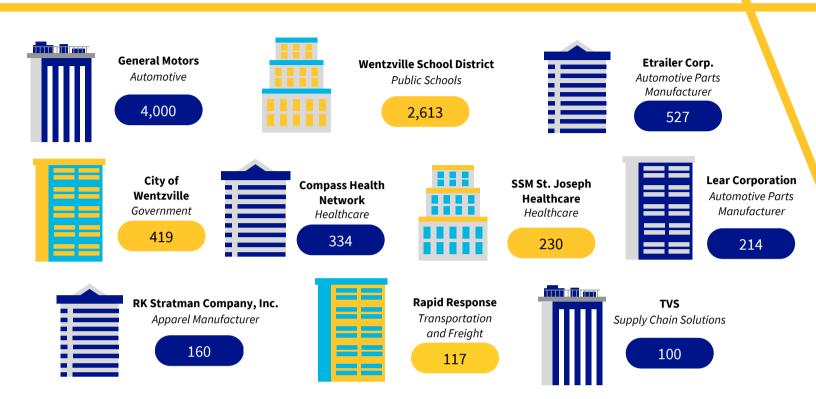
Wentzville was incorporated as a fourth-class city in March 1872 and its government is composed of an elected Mayor and six aldermen, with an appointed city administrator.

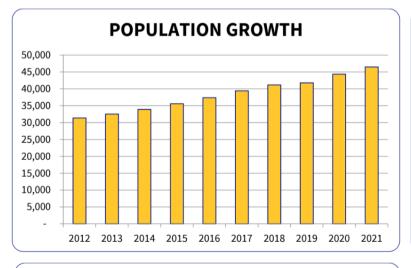
In the following decades, Wentzville sustained a slow but steady growth as an agricultural hamlet, primarily in the small services, professional and retail sectors. In 1980, however, General Motors Corporation began construction of its largest, most modern auto assembly plant at the time, providing more than 6,000 jobs when it went into full operation.

Today, Wentzville has a population of more than 40,000. The City boasts excellent schools, both public and private, many churches and clubs. Although, Wentzville is less than an hour away from downtown St. Louis, it is still a quiet, pleasant, peaceful community, rich in history and identity.

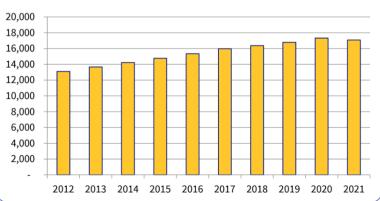


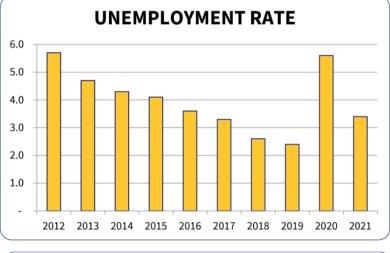
# **Top 10 City Employers**



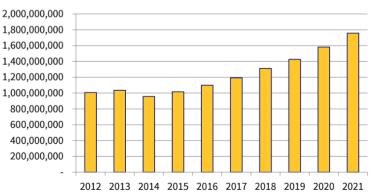


SCHOOL ENROLLMENT





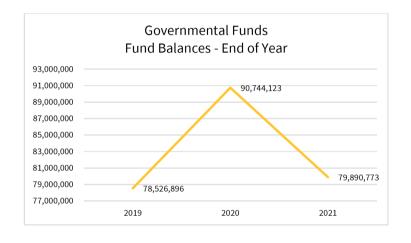
**PERSONAL INCOME** 



## **Financial Activity Statements**

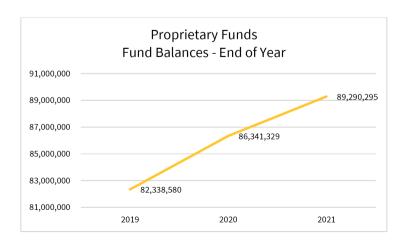
FOR THE YEARS ENDED DEC. 31, 2020, AND DEC. 31, 2021

**Governmental Funds** – Typically used to account for tax-supported activities, the governmental funds for the City of Wentzville include the General Fund, Park Fund, Transportation Fund, Debt Funds and Capital Fund. The City's basic services, including General Government (made up of City Clerk, Human Resources, Information Technology, Procurement and Finance), Economic Development, Municipal Court, Police, Public Works (made up of Stormwater, Engineering, Streets and Signals, Fleet and Facility Operations), Community Development, Parks and Recreation, Transportation, and capital improvements are accounted for in these funds. The increase in fund balance for 2019 is due to the issuance of Certificates of Participation in the amount of \$36,925,000. The proceeds will be used to pay the cost of acquiring, constructing, furnishing and equipping a new City-owned and operated Multigenerational Recreation Facility, parking and infrastructure. In 2020 the City issued \$43,890,000 of Certificates of Participation, series 2020. The proceeds were used to refund \$3,710,000 of outstanding series 2010B Certificates of Participation. The decrease in charges for services in 2020 relates, primarily, to COVID-19 related closures including the Courts, Parks and Recreation pool, and the cancellation of programs. The change in fund balance in 2021 is due to specific draw downs of reserve related to capital projects.



Revenues	2019	2020	2021
Taxes	\$33,991,565	\$39,538,321	\$42,908,522
Intergovernmental	5,652,103	9,258,048	11,230,772
Licenses and Permits	1,603,173	1,358,758	1,817,363
Fines and Forfeitures	693,050	435,341	633,590
Charges for Service	3,022,404	2,685,780	4,081,225
Investment Income	806,560	662,343	(245,683
Miscellaneous	403,205	198,868	327,880
Total Revenues	\$46,172,060	\$54,137,459	\$60,753,669
Expenditures by Function			
General Government	\$4,185,206	\$5,043,782	\$5,058,72
Police	9,466,848	9,722,784	10,489,934
Community Development and Public Works	9,599,650	9,250,246	10,019,24
Parks and Recreation	4,568,257	4,085,411	5,212,074
Capital Outlay	15,252,419	12,229,301	34,645,48
Debt Service	4,011,787	6,283,363	6,632,96
Total Expenditures	\$47,084,167	\$46,614,887	\$72,058,43
Other Financing Sources (Uses):			
Sale of capital assets	\$38,891	\$103,794	153,81
Debt Issuance	38,389,268	8,890,000	
Payment to Escrow Agent	-	(3,835,213)	
Issuance Premium	2,471,979	69,274	
Transfer in (out)	(188,073)	(533,200)	297,600
Total Other Financing Sources (Uses)	\$40,712,065	\$4,694,655	\$451,411
Change in Fund Balance	\$39,799,958	\$12,217,227	\$(10,853,350
Fund Balance – Beginning of Year	\$38,726,938	\$78,526,896	\$90,744,123
Fund Balance – End of Year	\$78,526,896	\$90,744,123	\$79,890,773

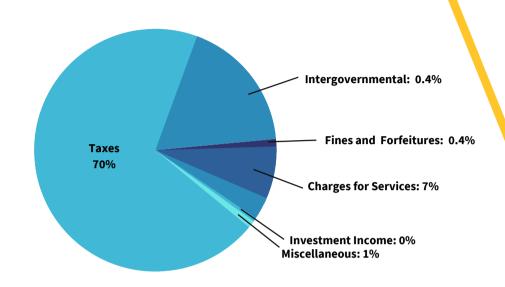
**Proprietary Funds** – The financial activities for the Water Utility, Sewer Utility and Trash Utility are recorded in proprietary funds for the City of Wentzville and are financed primarily by a user charge for the provision of that service, and activities where the periodic measurement of net income is deemed appropriated to provide funding for capital maintenance and improvements. These utilities generate enough revenue to pay for operations and debt service, without subsidy from the General Fund.



PROPRIETARY FUNDS			
Operating Revenue	2019	2020	2021
Water	\$7,451,728	\$8,004,665	\$9,187,713
Wastewater	8,655,535	8,674,718	9,378,648
Trash	2,796,125	2,973,760	3,068,352
Total Operating Revenues	\$18,903,388	\$19,653,143	\$21,634,713
Operating Expenses			
Water	\$7,123,985	\$7,985,010	\$8,042,116
Wastewater	7,113,518	7,166,901	7,525,779
Trash	2,833,542	2,793,409	2,993,407
Total Operating Expenses	\$17,071,045	\$17,945,320	\$18,561,302
Nonoperating Revenue (Expense)			
Investment Income	\$635,690	\$385,866	\$(85,468)
Interest and fiscal charges	(917,943)	(813,609)	(706,015
Gain (loss) on the disposal of assets	8,172	6,215	46,303
Total Nonoperating Revenue (Expense)	\$(274,081)	\$(421,528)	\$(745,180)
Income Before Operating Transfers and			
Capital Contributions	\$1,558,262	\$1,286,295	\$2,328,231
Capital Contributions	\$1,920,645	\$2,183,254	\$918,335
Transfers In (Out)	188,073	533,200	(297,600)
Change in Net Position	\$3,666,980	\$4,002,749	\$2,948,966
Net Position – Beginning of Year	\$78,671,600	\$82,338,580	\$86,341,329
Net Position – End of Year	\$82,338,580	\$86,341,329	\$89,290,295

#### Where Does the Money Come From?

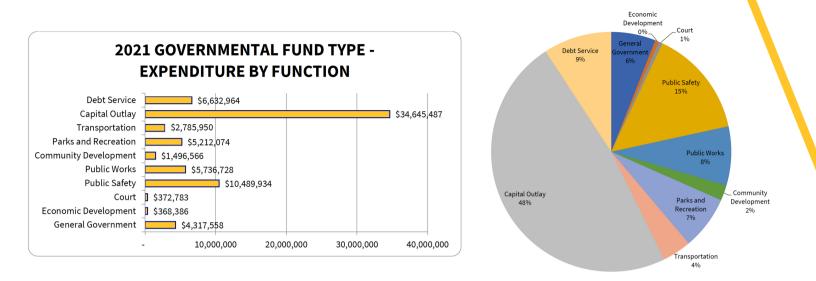
- **Taxes**: the majority of the City's revenue, 70%, is generated by taxes levied on property, retail sales and the gross receipts tax on the sales of electricity, gas, telephone and television video services. The City's sales taxes includes a 1% general sales tax, a 0.50% parks sales tax, a 0.50% capital sales tax and a 0.50% transportation sales tax. Tax revenue also includes the receipts from the State for fuel taxes and motor vehicles sales tax and license fees.
- Licenses and permits: include the revenues from building permits, engineering permits, business licenses, liquor licenses, and occupancy inspections.
- Fines and forfeitures: include the fines collected by the City's Municipal Court.
- Charges for services: include fees from Parks & Recreation, Water, Sewer, Trash and an administrative charge based on a percentage of the administrative services in the General fund that are allocated to the proprietary funds and the Park Fund. The administrative fee includes overhead costs for departments such as Human Resources, Information Technology, Procurement, Finance, and others as well as a portion of the legal fees and Citywide information technology related fees.
- **Investment income:** includes revenues earned from the investment of idle City funds throughout the year in accordance with the City's investment policy.
- **Miscellaneous:** include proceeds from the sale of equipment, false alarm fees and contract services provided to local schools by the Police Department.
- Intergovernmental revenues: represent 18% of the City's total revenues and include the receipts from federal, state and county grants with the majority for Transportation Fund road projects.



**Revenues** 50,000,000 45,000,000 40.000.000 35,000,000 30,000,000 25,000,000 20,000,000 15.000.000 10,000,000 5,000,000 0 Licenses and Permits Investment Income Intergoverimental N<sup>iscellaneous</sup> no. files and folderings, or Charles to services 1 ates -5,000,000

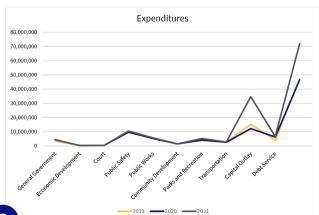
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Licenses and Permits	1,603,173	1,358,758	1,817,363
Fines and Forfeitures	693,050	435,341	633 <mark>,</mark> 590
Charges for Services	3,022,404	2,685,780	4,081,225
Investment Income	806,560	662,343	(245,683)
Miscellaneous	403,205	198,868	327,880
Total Revenues	\$ 46,172,060	\$ 54,137,459	\$60,753,669

## Where Does the Money Go?



#### The expenditures for governmental funds total \$72,058.430 for 2021. The largest category of expenditure is for capital outlay and public safety.

- **General Government** includes expenditures for the Administration, Human Resources, Information Technology, Procurement and Finance departments.
- **Public Works** includes expenditures for the Administration, Stormwater, Engineering, Streets and Signals, Fleet, and Facility Operations departments.
- **Community Development** includes expenditures for the Administration, Planning and Zoning, and Building Inspection departments.
- **Parks and Recreation** includes expenditures for the Administration, Aquatics, Ice Arena, Recreation and Maintenance departments. On June 24, 2019, the City purchased the Ice Arena from Lindenwood University, which features two ice rinks.
- **Transportation** expenditures include funding for road projects and street and sidewalk maintenance, including increased dollars set aside for the slab replacement program.
- **Capital Outlay** expenditures include land, land improvements, buildings, building improvements, furniture, fixtures, machinery, equipment, vehicles and all other assets costing \$5,000 or more, which have an initial useful life extending beyond one year. Projects for 2021 included: construction work for David Hoekel Parkway and Wentzville Parkway South; the new multigenerational facility and new wastewater reclamation center expansion; water main extensions and replacements; road projects including West Meyer Road Phase III and Great Oaks Boulevard; and continuous historic downtown revitalization projects.
- **Debt Service** includes principal and interest payments for the City's outstanding debt on parks, the Law Enforcement Center, and infrastructure enhancements throughout the City.



Expenditures	2019	2020	2021
General Government	\$ 3,421,455	\$ 4,452,332	\$ 4,317,558
Economic Development	406,834	239,264	368,386
Court	356,917	352,186	372,783
Public Safety	9,466,848	9,722,783	10,489,934
Public Works	5,571,051	5,222,648	5,736,728
Community Development	1,450,192	1,421,327	1,496,566
Parks and Recreation	4,568,257	4,085,411	5,212,074
Transportation	2,578,407	2,606,273	2,785,950
Capital Outlay	15,252,419	12,229,301	34,645,487
Debt Service	4,011,787	6,283,363	6,632,964
Total Expenditures	\$ 47,084,167	\$ 46,614,887	\$ 72,058,430

### Where Does Property Tax Go?

#### 5 6 4 3 2



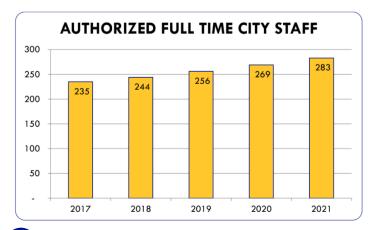
- 1. Wentzville R-IV School District 5.0416¢ (65.75%)†
- 2. Wentzville Fire Protection District 0.7299¢ (9.81%)
- 3. Special Districts\* 0.7611¢ (10.23%)
- 4. City of Wentzville 0.6415¢ (8.62%)
- 5. St. Charles County\*\* 0.2370¢ (3.19%)
- 6. State of Missouri 0.0300¢ (0.40%)

†Please note if you live in the Fort Zumwalt School District, the rate is 4.5894%.
\*Special Districts: St. Charles County Ambulance District, Development Disability, St. Charles County Library
District and St. Charles Community College

\*\* Includes County, Road and Bridge, and Alarm Dispatch

## Authorized Full-Time City Staff

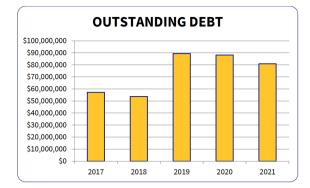
Increase in staff over the years due to opening new parks, additional maintenance of aging infrastructure, and increase in volume of work due to an increase in population.

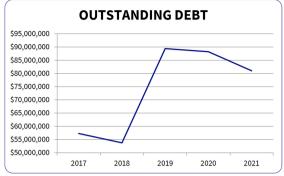


A Wentzville homeowner with a home with a \$250,000 market value paid \$3,534.52 in real estate taxes, with 0.6415¢ or \$304.71 going to the City of Wentzville. You can see how this is calculated on pg. 12!



# What does the City Owe?





	2017	2018	2019	2020	2021			
GOVERNMENTAL ACTIVITIES								
Neighborhood Improvement District	\$69,800	\$-	\$-	\$-	\$-			
Leasehold Revenue	615,379	541,486	464,593	384,700	301,807			
Certificates of Participation	21,904,551	20,046,822	57,463,210	55,675,234	53,043,199			
Notes Payable	3,449,130	4,372,070	5,276,316	8,642,108	6,894,881			
Tax Increment Revenue	1,002,000	1,002,000	942,000	892,000	821,000			
TOTAL	\$27,040,860	\$25,962,378	\$64,146,119	\$65,594,042	\$61,060,887			
BUSINESS-TYPE ACTIVITIES								
Leasehold Revenue	\$1,947,381	\$1,651,810	\$1,344,239	\$1,024,668	\$693,030			
Certificates of Participation	3,161,822	2,759,286	2,351,750	1,902,984	1,454,833			
Sewer System Revenue	25,119,545	23,363,120	21,556,695	19,702,270	17,799,845			
TOTAL	\$30,228,748	\$27,774,216	\$25,252,684	\$22,629,922	\$19,947,708			
TOTAL PRIMARY GOVERNMENT	\$57,269,608	\$53,736,594	\$89,398,803	\$88,223,964	\$81,008,595			

#### **CREDIT RATINGS**

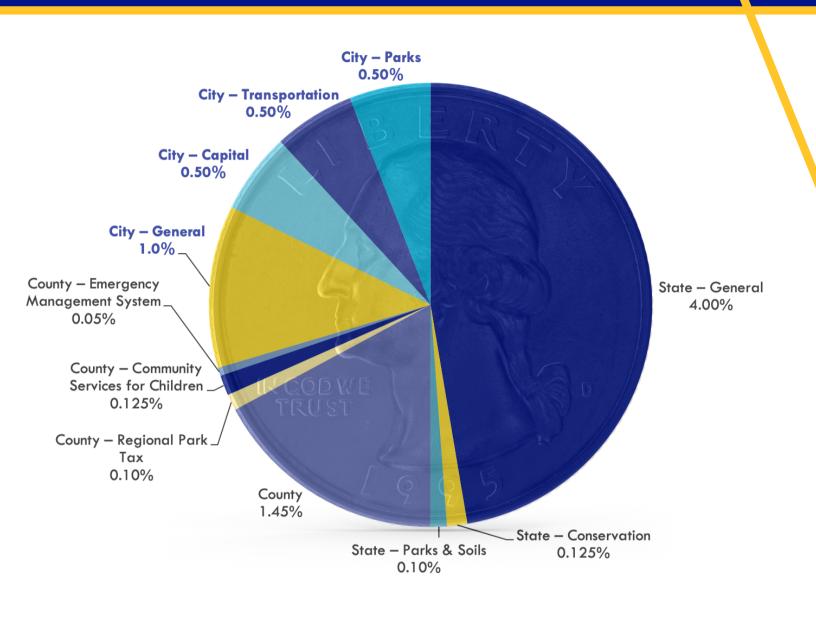
The City has the following ratings assigned by Moody's Investor Service: Aa3 for our Certificates of Participation 2015, 2016, 2019 and 2020; Aa2 for our Leasehold Revenue Bonds Series 2008.

Credit ratings assigned by Moody's are forward-looking opinions of the relative credit risks of financial obligations issued. The credit rating is the evaluation or assessment that a rating agency assigns to a bond to indicate the likelihood that the issuer will repay the bond, as well as the potential for loss to investors in the event of default by the issuer. Moody's top credit rating is Aaa and lowest rating is C.

### Debt Breakdown

- On July I, 2015, the City issued \$15,675,000 of Certificates of Participation, Series 2015. The proceeds were used to refund \$15,700,000 of outstanding Series 2011 Certificates of Participation. The refunding resulted in a net savings of \$1,577,924.
- On Nov. 1, 2015, the City issued \$4,630,000 of Certificates of Participation, Series 2015B. The proceeds were used to refund \$4,720,000 of outstanding Series 2010A Certificates of Participation. The refunding resulted in a net savings of \$238,766.
- On Nov. I, 2016, the City issued \$3,430,000 of Certificates of Participation, Series 2016. The proceeds, along with other funds from the City, were used for a current refunding of \$4,000,000 of outstanding Series 2011 Leasehold Revenue Bonds. Payment of the principal is for varying amounts due each year on July 1 through July 2025. Interest is due semi-annually, with interest rates that vary from 2-3%.
- On March 2, 2018, the City made the last and final payment on the 2006 Bear Creek NID.
- On June 24, 2019, the City purchased the Wentzville Ice Arena from Lindenwood University. The note is payable in 20 equal annual installments of \$100,000 with no interest until Jan. I, 2023, at which 3% shall accrue on the unpaid balance of the note, payable annually until space is made available in the Multigenerational Recreation Facility to the University. The imputed interest rate is 3.5%.
- On Nov. 6, 2019, the City issued \$36,925,000 of Certificates of Participation, Series 2019. The proceeds were used to pay the costs
  of acquiring, construction, furnishing and equipping a new City-owned and operated multigenerational recreation facility, parking
  and infrastructure. Payment of the principal is for varying amounts due each year on November 1 beginning in 2021. Interest is due
  semiannually with interest rates that vary from 3.0.5.0%.
- On Nov. 5, 2020, the City issued \$3,890,000 of taxable Certificates of Participation, Series 2020. The proceeds were used to refund \$3,710,000 of outstanding Series 20108 Certificates of Participation.

## **How is Sales Tax Allocated?**



The City of Wentzville receives 2.5%

## **Breakdown of Sales Tax Rate**

Total sales tax collected in the City of Wentzville is 8.45%. The City receives 2.5%, the County receives 1.5%, Children & Family Services receives 0.125%, Metro Park receives 0.10%, and the state of Missouri receives 4.225%. Of the City's 2.5% sales tax, 1% is for General Fund operations, 0.5% is deposited in the Capital Fund, 0.5% is deposited the Transportation Fund for related transportation projects, and 0.5% is deposited in the Park Fund for operations, capital and debt payments. The total sales tax the City received in fiscal year 2021 was \$30,276,153.

## Glossary

ACFR – Annual Comprehensive Financial Report

**Bond** – A written promise to pay a specified sum of money, called the face value or principal amount, at a specified date or dates in the future, called the maturity date(s), together with periodic interest at a specified rate. **Capital Expenditures** – Expenses involving land, improvements

to land, easements, building, building improvements, furniture, fixtures, machinery, equipment, vehicles and all other tangible or intangible assets that are used in operations and that have an initial useful life extending beyond a single reporting year.

**Capital Fund** – A governmental fund used to record revenue, expenditures and transfers related to capital improvement and infrastructure needs. **Certificates of Participation (COPs)** – Tax-exempt bonds issued by state entities usually secured with revenue from an equipment or facility lease.

**Debt** – A liability resulting from the borrowing of money or from the purchase of goods and services. Debts of governmental units include bonds, time warrants, notes and floating debt.

**Debt Service Fund** – Governmental type fund used to account for the accumulation of resources and payment of general long-term debt principal and interest.

**Department** – A management unit of closely associated City activities headed by a director or chief. Each department may have several divisions.

**Enterprise Funds** – These funds are used to account for resources committed to self-supporting activities of governmental units that render services to the general public on a user-charged basis. Budgeted enterprise funds include the Water Fund, Wastewater Fund and Trash Fund.

**Expenditure** – An actual obligation incurred for goods or services received whether or not yet paid by City.

**Fiscal Year** – The period used for the accounting year. The City of Wentzville has a fiscal year of January 1 through December 31. **Fund** – A self-balancing set of accounts designed to track specific revenues and the uses of those revenues.

**Fund Balance** – An accumulated excess of revenues over expenditures in a fund. An amount left over after expenditures are subtracted from resources is added to a beginning fund balance each year.

**GAAP** – Generally Accepted Accounting Principles.

**General Fund** – The principal fund operating the city which accounts for most of the financial resources of the government. General Fund revenues include taxes; intergovernmental revenues;

licenses, fees and other revenues; transfers; and interest. This fund usually includes most of the basic operating services, such as administration, engineering, finance, legal, municipal court, parks and police. **General Government** – The general government term has been used to account for administration, finance, legal, municipal court and other administrative services.

**Governmental/Trust Funds** – Includes the General Fund, Expendable Trust Funds, Non-Expendable Trust Funds, Special Revenue Funds, and Capital Project Fund.

**Intergovernmental Revenues** – Revenues from other governments in the form of grants, entitlement, shared revenues or payments in lieu of taxes.

Major Fund – Funds whose revenues, expenditures/expenses, assets, or liabilities (excluding extraordinary items) are at least 10 percent of corresponding totals for all governmental or enterprise funds and at least five percent of the aggregate amount for all governmental and enterprise funds. Non-Operating Expenses – Expenses incurred by Enterprise Funds that are not directly related to the fund's primary service activities. Examples of nonoperating expenses include Interest Expense and Miscellaneous Expenses. Non-Operating Revenues – Enterprise Fund revenues that are not directly related to the fund's primary service activities. Examples of non-operating revenues include Interest Revenue and Miscellaneous Revenue.

Pension Trust Fund – a fund that is made up of money that has been contributed to by both the employer and the employee for pension benefits. Property Tax – This refers to the property tax placed on property. The tax income is determined by multiplying the tax rate by each \$100 of assessed valuation.

**Proprietary Fund** – a business-like fund of a state or local government including enterprise funds. Enterprise funds provide goods or services to the general public for a fee.

**Revenue Bonds** – Bonds whose principal and interest are payable exclusively from earnings of an enterprise fund.

**Revenues** – Money generated through taxes, charges, licenses and other sources to fund City operations.

**Special Revenue Funds** – These funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

**Tax Rate** – The level at which taxes are levied. The tax rate must be adopted prior to October 1st of each year.

**User Charges or Fees** – The payment of a charge or fee for direct receipt of a service by the party benefiting from the service.



Wentzville Missouri

The Crossroads of the Nation

#### HOW IS PROPERTY TAX CALCULATED?

Assessed valuation of residential property equals 19% of appraised value. The City's tax rate for fiscal year 2021 was levied at \$0.6415 per \$100 of assessed valuation.

APPRAISED VALUE											PORTION OF TAX BILL
\$250,000	x	19%	=	\$47,500	÷	\$100	=	\$475	x	.6415	= \$304.71